

## HEALTH AND WELLBEING BOARD

19 January 2023

**Commenced:** 10.00 am **Terminated:** 11.15 am

|                                |                          |   |
|--------------------------------|--------------------------|---|
| <b>Present:</b>                | Councillor Wills (Chair) | Executive Member for Population Health and Wellbeing                                    |
|                                | Councillor Fairfoull     | Deputy Leader (Children and Families)   |
|                                | Sandra Stewart           | Chief Executive   |
|                                | Stephanie Butterworth    | Director of Adult's Services  |
|                                | Alison Stathers-Tracey   | Director of Children's Services   |
|                                | Debbie Watson            | Director of Population Health   |
|                                | Anna Hynes               | Action Together   |
| <b>In Attendance:</b>          | Shaun Higgins            | Active Tameside   |
|                                | Peter Marland            | Ashton Pioneer Homes  |
|                                | Bjorn Burdsall           | GMFRS   |
|                                | Andrew Searle            | Tameside Adult's Safeguarding Board   |
| <b>Officers In Attendance:</b> | Stuart Fair              | Interim Director of Finance   |
|                                | Martin Ashton            | Assistant Director of Integration (Tameside), NHS<br>Greater Manchester Integrated Care |
|                                | James Mallion            | Assistant Director of Population Health   |

**Apologies for Absence:** Councillors Sweeton, Taylor and Ashwin Ramachandra

### 1. DECLARATIONS OF INTEREST

There were no declarations of interest.

### 2. MINUTES

The Minutes of the meeting of the Health and Wellbeing Board held on 15 September 2022 were agreed as a correct record.

### 3. ANTI-POVERTY STRATEGY

The Director of Population Health submitted a report that updated the Board on the progress towards the development of a System-wide Anti-Poverty Strategy, including consultation undertaken to date and proposed next steps.

It was reported that the proposed Strategy linked directly to the stated aims in the recently adopted Health and Wellbeing Board Charter to reduce the impact of poverty and identify a work programme on issues that drive socio-economic and health inequalities. The development of the Strategy had been led by the Council's Policy Team and was in line with national and regional Policy initiatives on reducing inequality and addressing Poverty. As with such strategies, consultation was key to ensuring that the strategy was fit for purpose and delivered the intended objectives.

The Board were notified that the consultation and research undertaken through the development of the Poverty Needs Assessment, which sits as part of the Joint Strategic Needs Assessment, included:-

- Service mapping to understand processes, pressures and pinch-points and capture the views of service users and front-line staff on causes and potential solutions to poverty.

Response data from 43 teams and services was recorded and coded to provide actionable qualitative data.

- Public consultation on the council's Big Conversation platform for 8 weeks, asked respondents "What do you think about poverty in Tameside?" and "What can we do about poverty in Tameside?" In total, 261 responses were received, which were also recorded and coded to identify themes and trends and draw out quantitative data.
- Stockport-based organisation DJS Research was commissioned to conduct a series of four focus groups with people with lived experience of poverty in Tameside, with the aim of taking a more in-depth look at the key themes emerging from the survey and service-mapping work.
- Poverty was the headline focus of the July 2022 Partnership Engagement Network Conference, which explored the themes emerging from the survey and service mapping work and asked participants to give their views on poverty and our progress to date.
- Input from the Poverty Truth Commission (PTC). While the PTC is an independent and standalone forum that will produce their own findings and reports, we have worked closely with them and used their knowledge and lived experience of Poverty to inform the Needs Assessment.
- Data, research, literature and other good practice from organisations such as the Resolution Foundation, Joseph Rowntree Foundation, House of Commons Library, and Greater Manchester Poverty Action, as well as national data repositories such as the Office for National Statistics, Public Health England's Fingertips database, StatXPIore from the Department for Work and Pensions, and local statistics gathered through collaborative work with the Greater Manchester Poverty Group.

In addition, a sub-group of the Health and Wellbeing Board was convened on 12 December 2022 with membership invited from key Partners to review a draft of the proposed recommendations based on the above. Following a robust discussion, a revised version of the recommendations was published for public consultation, as appended to the report, and circulated and promoted through networks and agencies with a specific interest in this area. The offer to attend any relevant meetings to discuss proposed recommendations was also made.

The Board were informed that the consultation would end on 31 January 2023 therefore there was still opportunity to contribute. The feedback would be considered and recommendations reviewed and amended where appropriate. The final document would be brought to the next meeting of the Health and Wellbeing Board, scheduled for 16 March 2023, for formal adoption and discussion on implementation.

On behalf of the Board, the Chair extended thanks to the Council's Policy Team for the extensive work undertaken to date.

**RESOLVED:**

- (i) **That the report be noted and**
- (ii) **That a report be brought to the next meeting of the Health and Wellbeing Board, scheduled for 16 March 2023.**

#### **4. TAMESIDE JOINT STRATEGIC NEEDS ASSESSMENT STEERING GROUP**

Consideration was given to a report of the Director of Population Health, which provided an update on recent work to contribute to Tameside's Joint Strategic Needs Assessment (JSNA). It also outlined plans going forward to ensure that the JSNA provided a useful, strategic suite of resources to assist in system decision making that this was adequately resourced and had a robust process to ensure that relevant work was appropriately prioritised and up to date.

The Assistant Director of Population Health reported that the JSNA was a core function of the Health and Wellbeing Board and assessments of the current and potential future health and social

care needs of the local community. In order to ensure that the JSNA was fit for purpose and robust in terms of the process followed to complete the required work, it was proposed to establish a new sub-group of the Health and Wellbeing Board to act as a 'JSNA Steering Group'. The Group would have oversight of all work in relation to the JSNA and be chaired by the Assistant Director of Population Health with system-wide membership and input. The Group would report to the Health and Wellbeing Board on a regular basis with updates on the work-plan of the JSNA and significant updates and pieces of work of relevance to Board members.

The aims of the JSNA Steering Group were outlined and included:-

- To have an agile working group, which brings expertise and input together from across the system;
- To have a systematic process by which JSNA products were prioritised and completed;
- To have an accessible, detailed suite of documents and tools, which comprise the JSNA for Tameside, which provide strategic direction for decision making, commissioning, and regulatory assurance; and
- Have adequate links across the system, particularly to the local Integrated Care Board (ICB), to ensure the evidence from the JSNA informed strategic prioritisation and decision-making.

It was proposed that the JSNA Steering Group would have an initial meeting in February 2023 to agree membership and terms of reference. The Group would develop a work plan for 2023/24 to prioritise and coordinate relevant pieces of work to continue to develop the JSNA for Tameside. The Group would provide regular updates on the JSNA work plan to the Health and Wellbeing Board and bring updates forward to other key forums, particularly the Tameside Strategic Partnership Board and Provider Partnership.

Members of the Board commented that membership of the JSNA Steering Group needed to be wide-ranging in order to achieve the priorities and multiple suggestions were made.

It was emphasised that the JSNA was not one document at a point in time and was instead a suite of documents and resources, which provided varying levels of information, evidence and insight into health needs. Some of these would be brief overviews of key data on particular issues, while some would be much more detailed needs assessments considering qualitative and quantitative data, full gap analyses of existing provision, and demonstrate effective consultation and engagement with local communities on specific issues.

## **RESOLVED**

- (i) That the report be noted;**
- (ii) That the proposals to establish a new sub-group of the Board, which will be the JSNA Steering Group, to be chaired by the Assistant Director of Population Health, with system-wide membership and input, be accepted; and**
- (iii) That regular updates on the JSNA work plan be brought to future meetings of the Health and Wellbeing Board.**

## **5. BETTER CARE FUND 2022-23**

The Director of Adult Services submitted a report that provided an update on the Better Care Fund for 2022/23 following the announcement of an additional £500 million nationally to support with discharges before the end of March 2023. The additional external Discharge Grant funding coming to the Tameside locality would be pooled via the Better Care Fund and section 75 agreement. The total amount of funding for the Tameside locality would be £2.6 million and the conditions of the grant were that it must be spent by 31 March 2023.

It was reported that the Better Care Fund Framework 2022-23 was a central government initiative intended to ensure joint working between health, social care and housing services to help older

people and those with complex needs and disabilities to live at home for longer. As part of this joint working, local authorities were required to develop capacity and demand plans for intermediate care covering both admissions avoidance and hospital discharge across health and social care to help the system prepare for winter.

On 22 September 2022, the government announced its Plan for Patients that committed £500 million for the rest of the financial year to support timely and safe discharge from hospital into the community by reducing the number of people delayed in hospital awaiting social care and reducing the number of bed days lost to delayed discharges. The focus would be on a 'home first' approach and discharge to assess. The additional funding would be distributed to both local authorities and Integrated Care Boards to pool into the local Better Care Fund

The Board were informed that the proposal was to commit £600k into the social care sector and £1.6 million into health, totalling £2.2 million. The remaining £400k would be held back to review the key challenges that would emerge during January 2023, where the locality would agree between themselves how best to deploy the resource most effectively and in a timely manner.

In response to questions with regards to a measurement of best value it was confirmed that local authorities were required to work with their ICB and provide a report detailing plans on how the allocation would be spent; fortnightly reports setting out what activities had been delivered in line with commitments in the spending plan and a final report, alongside the end of year Better Care Fund report, by May 2023.

Members of the Board commented on the need for social housing stock to be adequately equipped with necessary adaptations to aid fast hospital discharge and for all staff to receive the real living wage to aid staff retention.

#### **RESOLVED**

- (i) That the funding proposal be approved; and**
- (ii) That the proposed plan be approved.**

#### **6. TAMESIDE ADULTS SAFEGUARDING PARTNERSHIP BOARD ANNUAL REPORT 2021/22**

Consideration was given to the annual report of the Independent Chair, Tameside Adults Safeguarding Partnership Board, setting out the activity and delivery of the objectives of the strategic plan of the Safeguarding Board in Tameside during 2021/22.

The report highlighted the strategic direction of the Safeguarding Board and its partners in accordance with the duties and responsibilities set out in the Care Act 2014. There was a statutory duty for the Safeguarding Board to produce an annual report setting out the work of the Board to improve the outcomes for Adults at risk of abuse under six safeguarding principles as follows:-

- 1) Partnership
- 2) Empowerment
- 3) Prevention
- 4) Protection
- 5) Proportionality
- 6) Accountability

The Board was represented by three statutory partner organisations – Tameside MBC, Greater Manchester Police and Tameside and Glossop Clinical Commissioning Group (as was) – and six partner organisations – Pennine Care NHS Foundation Trust, Tameside and Glossop Integrated Care Foundation Trust, Healthwatch, Greater Manchester Fire and Rescue Service, Greater Manchester Probation Service and North West Ambulance Service. There was elected Member representative through the Executive Member for Health, Social Care and Population Health.

It was reported that the Tameside Safeguarding Adult Safeguarding Board had continued to support local safeguarding arrangements and partners to help protect adults who needed care and support, were experiencing or at risk of abuse and neglect and were unable to protect themselves from either the risk or experience of abuse or neglect. The three priorities were outlined as follows:-

1. Making Safeguarding Personal – the Board promoted and supported partner organisations to provide a means of promoting and measuring practice that supported an outcomes focus and person led approach.
2. Quality Assurance – the Board would seek assurance of the effectiveness of safeguarding activity and that safeguarding practice was continuously improving and enhancing the quality of life for adults with care and support needs in Tameside.
3. Prevention – the Board would endeavour to keep those people safe who, as a result of their care and support needs, were unable to protect themselves from abuse or neglect.

The Chair of the Tameside Adult Safeguarding Partnership Board reported that 858 safeguarding concerns had been responded to with 24% prompting a Safeguarding enquiry – an increase compared to the previous year's data. There were 205 Safeguarding adult enquiries and neglect and acts of omission were the most prevalent types of abuse in Tameside with the most common location of abuse occurring in a person's home. The Board had a statutory obligation to undertake Safeguarding Adult Reviews and three were carried out during 2021/22, which were available to view on the Board's website <https://www.tameside.gov.uk/taspadultreview>. Despite the difficulties due to Covid-19, World Elder Abuse Awareness Day was recognised and promoted in June 2021 and National Safeguarding Week was marked in November 2021 via two virtual workshops.

Members of the Board were notified that the Tameside Adult Safeguarding Partnership Board priorities, as outlined in the current three-year strategy, were embedded into practice and would continue to be a focus alongside the six safeguarding principles. Work that had been carried out to date would act as a foundation for the next three-year strategy and priorities over the coming 12 months would include domestic abuse, self-neglect, neglect and adults experiencing multi-disadvantage.

The Chair thanked the Independent Chair of Tameside Adults Safeguarding Partnership Board for a comprehensive report and was pleased to learn that domestic abuse would feature as a priority.

## **RESOLVED**

**That the Tameside Adults Safeguarding Partnership Board Annual Report 2021/22 be noted.**

## **7. TAMESIDE SAFEGUARDING CHILDREN PARTNERSHIP ANNUAL REPORT 2021/22**

Consideration was given to the annual report of the Independent Chair of Tameside Safeguarding Children Partnership that set out the work of the partnership and the business that had been completed as a result of the arrangements and how effective the arrangements had been in practice during 2021/22. The organisations involved in the Partnership included Tameside MBC, Greater Manchester Police, Tameside and Glossop Clinical Commissioning Group (as was), Tameside and Glossop Integrated Care NHS Foundation Trust, Pennine Care NHS Foundation Trust and Action Together.

The report outlined that the new safeguarding arrangements, introduced by the Children and Social Work Act 2017 and Working Together to Safeguard Children 2018, required that they included provision for scrutiny of the effectiveness of the arrangements by an independent person. The Acts directed Local Children Safeguarding Partnerships to publish a report at least once in every 12-month period in order to bring transparency for children, families and all practitioners about the activity undertaken by the safeguarding partners. The annual report provided the scrutiny of the Independent Chair of the Tameside Partnership of the third working year of the new partnership arrangements under six steps as follows:-

- 1) Tameside Safeguarding Children Partnership Leadership
- 2) Engagement of relevant agencies

- 3) Outcomes for children and young people
- 4) Quality assurance and information sharing
- 5) Learning from local and national reviews and research
- 6) Multi-agency safeguarding training and workforce development

It was detailed in the annual report that during 2021/22 there were over 14,000 safeguarding contacts with in excess of 3,500 referrals to Children's Services by agencies, an increase on the previous year's data. The number of Looked after Children and Child Protection Plans remained stable during the period, with numbers slightly less than the previous year, however the number of Children in Need had increased. The number of domestic abuse notifications had steadily increased, including an increase in high risk notifications, and there had been a 10% increase in children missing from home.

The Director of Children's Services reported that the priorities for 2021/22 had been:-

- Trio of risk and vulnerability
- Transitions
- Complex and contextual safeguarding
- Trauma informed professional practice
- Early help offer and thresholds

The above mentioned issues were still a priority and it was important to note that since the annual report was written there had been significant changes. An improvement journey had been embarked upon with areas of work under development and an external peer review.

#### **RESOLVED**

**That the Tameside Safeguarding Children Partnership Annual Report 2021/22 be noted.**

#### **8. DATE OF NEXT MEETING**

##### **RESOLVED:**

**That the next meeting of the Health and Wellbeing Board scheduled for 16 March 2023 be noted.**

#### **9. URGENT ITEMS**

There were no urgent items.

**CHAIR**